



OFFICE OF THE CITY COUNCIL

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JACKSONVILLE, FLORIDA 32202
904-255-5137

FINANCE COMMITTEE BUDGET HEARING #7 MINUTES

August 25, 2023
9:00 a.m.

Location: City Council Chamber, City Hall – St. James Building; 117 West Duval Street,
In attendance: Council Members Nick Howland (Chair), Randy White, Raul Arias, Kevin Carrico, Reggie Gaffney Jr., Ju’Coby Pittman

Excused: Council Member Will Lahnen

Also: Council Members Matt Carlucci, Michael Boylan, Terrance Freeman, Ron Salem, Joe Carlucci, Tyrona Clark-Murray, Chris Miller, Rahman Johnson, Jimmy Peluso; Kim Taylor, Brian Parks - Council Auditor’s Office; Mary Staffopoulos and Carla Lopera – Office of General Counsel; Barbara Hobson – Legislative Services Division; Mike Weinstein, Angela Moyer – Finance and Administration Department; Scott Wilson – Mayor’s Office

Meeting Convened: 9:04 a.m.

Chairman Howland convened the meeting and the attendees introduced themselves for the record.

City Council Strategic Plan Priorities

Chairman Howland explained for the benefit of the new council members the Council’s strategic planning process and the allocation of \$7.5 million in the budget. He noted that some of the strategic priority items may have been covered, in whole or in part, by the mayor’s budget proposal, in which case the unneeded funds would be transferred to the Special Council Contingency for later allocation. Council Auditor Kim Taylor said that any direct contracts with third parties will require a valid public purpose, term sheets and budget information. Ms. Taylor reviewed the list of 18 Strategic Plan Year 1 initiatives:

- Here Tomorrow – Mental Health Support – Upgrade Computer System, \$250,000: **approved unanimously.**
- Goodwill – A-Step Program, \$182,000: **approved unanimously.**
- Safety and Crime Reduction Commission - \$300,000 for small grants, \$100,000 for mental health awareness campaign: the committee discussed an appropriate agency to operate the grant program and to run the mental health campaign.

Motion: keep the \$300,000 for small grants in Special Council Contingency for future development of a grant-making process; authorize a direct contract with Hearts for Minds for the mental health awareness effort, \$100,000 – **approved unanimously.**

- Automated external defibrillators in all parks operated by athletic associations - \$125,000:
Motion (Carrico) – increase the AED line from \$125,000 to \$150,000: **approved unanimously.**
- **Motion** (White) – although not a Strategic Priority item, increase the direct contract allocation to AGAPE health care in the budget ordinance by \$9,662 to increase their ability to draw down additional state funds – **approved unanimously.**
- Generational Small Business Legacy Turnaround - \$422,000:
Kim Taylor confirmed that the funds will be placed in the same account as last year’s commercial corridor improvement project and utilize the same program qualifications.
The motion was approved unanimously.
- Neighborhood Safe Streets initiatives, \$45,000 per council district - \$630,000:
CM Carrico asked if the funds could be carried-over to the following fiscal year and asked if the funds could be made transferrable from one council district to another at a council member’s discretion. Traffic Engineer Chris LeDew explained how the current neighborhood traffic calming program works. Kim Taylor proposed that the funds be placed in a capital fund outside of the CIP and requested clarification on how the funds are to be used in order to properly word a provision in the budget ordinance defining the intended use.
Motion – approve the \$45,000 per district allocation and the addition of an explanatory provision in the budget ordinance to explain its use for the required neighborhood match in conjunction with the City’s normal application procedure – **approved unanimously.**
- Promote and Support Development Initiatives in Urban Core Districts, \$225,000 to Fruit of Barren Trees and \$225,000 to Lift Jax; **approved unanimously.**
- Northeast Florida Healthy Start Coalition infant mortality program, \$100,000:
Motion (Salem) – increase the allocation to \$125,000: **approved unanimously.**
- Drainage outfalls in District 9 study, \$440,000: **approved unanimously.**
- Increase Funding for Crime Prevention and Victim Services, \$150,000:
CM Carlucci recommended that half of the funding go to the City’s Victim Services Center and the remainder to a third-party agency. CM Clark-Murray recommended that the funds be kept in Special Council Contingency for later allocation.
Motion (Carrico) – allocate the \$150,000 to City Victim Services Center: **approved unanimously.**
- Protecting and Preserving Historically Significant Buildings, \$500,000: **approved unanimously.**
- Funding for District 8 sidewalks, traffic calming and roadway safety improvements, \$250,000:
CM Carrico asked about the relationship between these district-specific funds and the \$45,000 already allocated for each council district for the Safe Streets Initiative.
Motion (Gaffney): amend District 7 to District 8 due to redistricting and add a provision to the budget ordinance to explain the implementation – **approved unanimously.**
- Strengthen Public Works mowing and landscaping citywide, \$150,000:
Motion: delete this item as unnecessary given the mayor’s increased budget for mowing –
Public Works Operations Director Steve Long described the City’s various programs for picking up large amounts of waste materials from the roadside.
The motion was approved unanimously.
- Affordable Housing – Commission a Comprehensive Study
CM Boylan recommended removing this item from the Strategic Plan
- Affordable Housing – Rental Assistance Program, \$1,000,000
Motion: allocate the \$1M to United Way via direct contract – **approved unanimously.**
- Affordable Housing – Jacksonville Area Legal Aid, \$1,000,000
Kim Taylor explained that the full amount is not needed because the mayor’s proposed budget included increasing funding for JALA and the budget also includes a waiver to allow JALA to apply for

Public Service Grant funding as well. Jim Kowalski of JALA advocated for leaving the funding amount intact since in the past they had stated they would withdraw from applying for PSG funding if they received a direct General Fund/GSD contribution. Kim Taylor explained they are still eligible to make a PSG application, Mr. Kowalski said he understood it may be better for the City if they stay in the PSG and handle it this way.

Motion: reduce the \$1,000,000 by \$255,528 to \$744,472 for JALA.

- Homelessness – Hire a consulting company to identify and implement funding sources for public/private partnerships to address homelessness, \$100,000.

President Salem questioned the need for yet another study of homelessness given all the previous studies that have been done. CM Boylan said the intention of the study is to determine if additional funding is needed and, if so, how much, and who should administer it.

Motion: place the \$100,000 in a designated contingency for this purpose pending future legislation – **approved unanimously.**

- Access to Healthcare - \$500,000 to Jax Care Connect (We Care Jax) and \$1M divided evenly among 5 free and low-cost healthcare providers.

Kim Taylor asked for more specificity on the recipient agencies for direct contracting purposes.

Motion: allocate \$500,000 to Jax Care Connect (We Care Jax) and divide \$1M equally among AGAPE Health, WestJax Outreach, Muslim American Social Services, I.M. Sulzbacher Center, and Mission House – **approved unanimously.**

Kim Taylor reported \$196,866 remaining of the \$7.5M Strategic Plan allocation.

Motion: approve all items not changed by previous amendment and allocate \$196,866 to Special Council Contingency – **approved unanimously.**

Special Council Contingency/ Enhancement Requests

Ms. Taylor said the current balance in Special Council Contingency is \$3,541,113; timely requests were submitted before the deadline totaling \$2,979,499. Chairman Howland said there are 43 requests which will be taken up in the order submitted, plus 2 additional submitted after the deadline. He noted that there was a limit of \$200,000 in requests per council member. A time limit of 2 minutes per speaker will be imposed because of the long list of requests to be reviewed.

CM White

#21 Northeast Florida Fire Watch: Jim Fleming advocated for continued funding for the agency based on its past success, including a 46% reduction in veteran suicides over the past couple of years. This will be the last year the organization asks for local government funding. Chairman Howland said he would be abstaining from the vote because of a voting conflict with his employer.

CM Joe Carlucci

#1 Big Belly trash receptacles, \$76,338

#2 San Marco Refresh 2.0 landscaping, bike racks, irrigation, etc., \$75,000

#22 DVI funding for tourism promotion, cleaning and safety initiatives on the Riverwalks, \$15,000

CM Reggie Gaffney Jr.

#3 Neighborhood safe streets initiative, \$200,000; Mr. Gaffney asked that \$50,000 be added to the \$250,000 approved earlier in the Strategic Plan Priorities for traffic calming and \$150,000 to Northside Community Involvement for social services including a food pantry, housing assistance, clothing assistance, etc. Mary Staffopoulos noted that there has not been a discussion about public purpose or a term sheet.

CM Tyrone Clark-Murray

#4 Behavioral Health outreach clinic pilot, \$73,161.

#5 MAD DADS, \$12,000. Donald Foy explained the organization's work and said he had asked 5 council members to allocate \$12,000 each to provide a total of \$60,000 for the organization's budget Kim Taylor said that the term sheet will provide that this funding cannot be used for food and beverages.

CM Peluso

#6, #7, #8, #9 were deferred pending Mr. Peluso's return to the meeting later in the day.

CM Miller

#10 Springfield Preservation and Revitalization neighborhood ambassador program, \$200,000.

CM Matt Carlucci spoke in favor of the program. CM Salem asked about the sustainability of the program after the initial year of funding.

Ms. Staffopoulos said that because of a lack of information about the exact nature of some of the proposals, their public purpose, and operational details, she and the Council Auditor will likely be recommending that some of the proposed funding amounts be left "below the line" in the Special Council Contingency fund until all of the necessary information is received.

CM Peluso

#6 – Neighborhood investment micro-grant program, \$100,000. CM Peluso said he is willing to reduce that to \$75,000.

#7 – Clean communities initiative (purchase of trash receptacles) for heavy pedestrian traffic areas in the City solid waste pickup area, \$100,000. Mr. Peluso said he would be willing to reduce this request by \$50,000

#8 – Safe Streets equity initiative, \$100,000. Mr. Peluso said he is willing to withdraw this request due to other actions taken by the Finance Committee earlier in the meeting.

#9 – Community development corporation capacity building grants, \$100,000. Mr. Peluso said that if the mayor's transition team makes a recommendation for a similar program he would be willing to withdraw this request or reduce it to \$50,000 if CM Pittman would be willing to allocate \$50,000 of her funds.

CM Clark-Murray

#13 Malison Park track fence, \$6,000; Ms. Clark-Murray withdrew the request.

#14 Woodside Street private park in Robinson's Addition restoration and joint use agreement, \$75,000.

Ms. Staffopoulos recommended keeping this item below the line until a joint use agreement for the park can be developed.

CM Matt Carlucci

#15 City Hall museum, \$50,000. CM Carlucci proposed converting the former VyStar Credit Union branch office space in the Hogan Street hall of City Hall to a museum of City artifacts. The funds would be put "below the line" until a full development proposal can be prepared and approved by subsequent legislation. Mr. Carlucci said he would like to increase the amount to perhaps \$60,000 to cover the full cost.

CM Salem

#34 – Fraternal Order of Police Foundation, \$100,000. Randy Reeves, FOP President, said the foundation makes donations to local non-profits, provides training to police and correctional officers above and beyond what the JSO provides, and provides direct assistance to injured officers or the families of deceased officers.

CM Clark-Murray

#16 – Malison Park track resurfacing, \$197,000. Ms. Clark-Murray said she would reduce her request to \$100,000 and the Parks and Recreation Department will provide an additional \$100,000.

#4 - Behavioral health outreach clinic pilot, \$73,161. Ms. Clark-Murray explained that this item would provide funding to the Mental Health Resource Center for an outreach clinic in District 9 (103rd Street area) to connect people with referrals to available resources in the community.

CM Pittman

#17 – Jax PAL Teen Leadership Program, \$150,000.

CM Lahnen

#18 – UNF Tech Pathways and Cybersecurity, \$150,000. The item was withdrawn.

CM Miller

#10 – Springfield area neighborhood ambassador program, \$200,000. Mr. Miller said the intent is to use City funding to help mobilize residents, churches, businesses and other groups to adopt streets and parks and sponsor regular cleanup efforts.

CM Carrico on behalf of CM Amaro

#19 – Sidewalks and roadway improvements, mowing and clean-ups in District 1, \$100,000.

#20 – Florida Black Expo, \$50,000. Mincy Pollock, the event promoter, said the organization’s name has changed to Florida Black Excellence Fest and asked that the allocation be increased to \$100,000. Joe Johnson, CM Amaro’s ECA, said Mr. Amaro is supportive of an increase to \$100,000. President Salem recommended that Mr. Pollock seek funding from the Tourist Development Council. CM Pittman agreed to allocate \$5,000 of her funds toward the event.

CM Arias

#23 – Hispanic Chamber of Commerce, \$40,000 for a Hispanic Heritage Month event and a job fair.

#24 – Project Cold Case, \$40,000 for various crime victim-related community connection events.

#25 – Angelwood, \$50,000 for facility improvements and accessible vehicle for persons with intellectual and developmental differences.

#26 – Human Collective Foundation, \$70,000.

CM Carrico

#27 – Builders Care, \$75,000 for home construction projects for low-income, elderly and disabled persons.

#28 – Family Nurturing Center of Florida, \$50,000 to pay for costs associated with supervised visits for non-custodial parents.

#29 – Elevate Jacksonville, \$75,000 for an urban schools mentoring program.

CM Freeman

#30 – My Village Project, \$75,000.

#31 – Upsilon Lambda Chapter of Alpha Phi Alpha, \$50,000 for youth mentoring, student achievement recognition and the like.

#32 – The Giving Closet Project – Essential Angels Program, \$75,000 for clothing and hygiene product distribution to underprivileged children.

CM Gay

#33 – Pickleball courts at Black Hammock Park, \$100,000.

CM Howland

#35 – African American historical cemetery beautification, \$160,000.

CM Johnson

- #11 – Supervisor of Elections voter promotion and outreach, \$50,000.
- #12 – Chandra Cheeseborough track meet, \$65,000.
- #36 – Sigma Gamma Rho Sorority youth development program, \$10,000.
- #37 – Delta Sigma Theta Jax Alumni Chapter youth development program, \$10,000.
- #38 – Kappa Alpha Psi Fraternity youth programs, \$10,000.
- #39 – Zeta Phi Beta Sorority youth programs, \$10,000.
- #40 – Real Hope 4 Help Foundation holistic health program, \$10,000.
- #41 – Omega Psi Phi Fraternity Lamplighters youth programs, \$10,000.
- #42 – Phi Beta Sigma youth development programs, \$10,000.
- #43 – Jacksonville Urban League housing counseling program, \$15,000.

CM Johnson said there may be a need for him and CM Pittman to abstain from voting on some of these items since they are members of a fraternity and sorority on the list. Mary Staffopoulos said that the OGC is working on public purposes and term sheets for the Greek organization requests.

CM Diamond

Operation Save Our Sons, \$150,000.

CM Clark-Murray said that she has reviewed the CPAC recommendations for the CIP and does not see that any of the requests were included in the proposed plan. Those citizen-developed requests deserve more consideration in the CIP development process.

Special Council Contingency

\$3,541,443 balance; \$2,861,499 requests as adjusted during the debate today; \$679,614 remains to be allocated.

The hearing was in recess from 12:52 to 1:24 p.m.

Resolution of the enhancement requests

- #1 Direct contract
- #2 Direct contract
- #3 \$50,000 to CIP, \$150,000 to Special Council Contingency
- #4 Direct contract
- #5 Direct contract
- #6 \$75,000 to a designated contingency account
- #7 \$50,000 designated contingency account
- #8 Struck
- #9 \$100,000 to a designated contingency account
- #10 Direct contract, waiver to allow SPAR to also submit a Cultural Service Grant application
- #11 \$50,000 addition to Supervisor of Elections budget
- #12 Direct contract
- #13 Struck
- #14 \$75,000 to a designated contingency account; require execution of joint use agreement for public access
- #15 Revise to \$60,000, place in a designated contingency account
- #16 \$100,000 to the CIP
- #17 Special Council Contingency (separate legislation due to a voting conflict)
- #18 Struck

- #19 \$100,000 CIP project
- #20 Direct contract
- #21 \$90,000 to Special Council Contingency, separate legislation due to voting conflict
- #22 \$15,000 contribution to DVI
- #23 Direct contract
- #24 \$40,000 to a designated contingency account
- #25 Direct contract
- #26 Direct contract
- #27 Direct contract
- #28 Direct contract
- #29 \$75,000 to a designated contingency account (awaiting evaluation of public purpose)
- #30 Direct contract; include waiver to allow donation of funds to other organizations
- #31 Direct contract
- #32 Direct contract
- #33 \$100,000 CIP project
- #34 Direct contract; include waiver to allow donation of funds to other organizations
- #35 \$160,000 CIP project
- #36, 37, 38, 39, 41, 42 designated contingency accounts
- #40 Direct contract
- #43 Direct contract
- #44 Direct contract

Motion: tentatively approve the enhancement requests as listed

Matt Carlucci said he would like to appropriate \$12,000 more to MAD DADS

Motion (Gaffney): amend the motion to allocate \$12,000 additional to MAD DADS (total of \$24,000) – **approved unanimously.**

Motion: approve the council member enhancement list as amended –

CFO Mike Weinstein noted that the committee has approved several dozen items that will require term sheets which will require considerable work on the part of the administration, Council Auditor’s Office and Office of General Counsel.

The motion was approved unanimously.

Ms. Taylor requested the assistance of council members to help contact direct contracting organizations and get project descriptions, term sheets, etc.

Council Auditor Wrap-Up Items

Motion: add part-time hours in the budget ordinance to match the budget book - 100 in Fire and Rescue Department Emergency Preparedness Division and 1,040 hours in Planning and Development Department Director’s Office – **approved unanimously.**

Motion: move City Council Member salaries and benefits “below the line” and draft a separate ordinance to approve the salaries due to a voting conflict arising from council members with a familial relationship – **approved unanimously.**

Motion: appropriate \$40,000 from opioid settlement funds to grant management computer software and licenses – **approved unanimously.**

Motion: reduce roadway resurfacing paid by General Fund/GSD pay-go by \$3,733,059 and increase the General Fund/GSD contribution to Shands Jacksonville indigent care by the same amount; later when Ordinance 2023-513 is up for deliberation there will be an offset by the same amounts to keep all funding at the same intended level – **approved unanimously**.

Motion: amend the City Council Strategic Priorities list approved earlier to divide the \$1M equally among 6 health clinics instead of 5 – AGAPE Health, West Jax Outreach, Muslim American Social Services, I.M. Sulzbacher Center, Mission House, and Volunteers in Medicine – **approved unanimously**.

Budget Ordinance Amendments

Mike Weinstein said the Cure Violence grants terminate at the end of September 2023. He recommended that they be extended for 4 months, rather than the 3 months approved in an earlier budget hearing, pending the recommendations of the mayor’s transition team reports and a decision about a Jax Journey II program. The administration would come back with an RFP at that time.

Motion: Allocate \$1,176,665 “above the line” via direct contract to Cure Violence and place \$2,353,335 “below the line” for future appropriation for the remainder of FY23-24 – **approved unanimously**.

Enhancement requests

Library materials acquisition – increase by \$1.2M

Tax Collector salaries – increase by \$1.1M

Jacksonville Zoo and Gardens – increase operating support by \$1.2M

Kids Hope Alliance – increase by \$1.9M

Courthouse cleaning - \$500K move up in CIP from FY25-26 to FY23-24

CM Carrico said he has been approached by several organizations for additional funding: Feeding Northeast Florida \$500,000; I M Sulzbacher Center for the Homeless \$500,000; White Harvest Farms \$300,000; Myrtle Moncrief Fire Station #18 safety improvements \$1.5M; Vestcor Foundation Brooklyn charter school

Potential funding sources: \$12M mayor’s transition fund - General Fund; \$13M mayor’s transition fund - ARP; \$20M stadium reserve; General Fund reserve; Special Council Contingency \$667,614

Courthouse cleaning and sealing

Motion: move up \$500,000 in CIP from debt funding for courthouse cleaning and sealing from FY25-26 to FY23-24 - **approved unanimously**.

Library materials acquisition

Motion: add \$600,000 to the Library budget to increase the materials acquisition budget and \$200,000 for speaker series and literacy expenses –

Mr. Weinstein said the library already got substantial enhancements in the mayor’s budget and some of the \$25M set aside for the transition team recommendations will very likely go to the library as well. Council will have the opportunity to make that decision when those recommendations come forward. A member of the mayor’s transition team, said that literacy will be an important part of the team’s recommendations. President Salem recommended deferring decisions on the library enhancement request until after the transition team reports.

Motion (Salem): remove the library and KHA enhancement requests from the list for future consideration after the mayor's transition teams finish their work and produce recommendations – **approved 6-0-1** (Carrico abstained).

Fire Station #18 enhancement: Angela Moyer said the Fire and Rescue Department identified \$945,177 in authorized debt from another project that can be reallocated \$554,823 in new debt authorization is needed to provide additional funds to complete the work at Station #18.

Motion: (Carrico): add the Fire Station #18 project to the CIP in Year 1 and use the \$954,177 from a closed-out CIP project and new borrowing authorization of \$554,823 to complete the work – **approved unanimously**.

Tax Collector's Office salary enhancement: Tax Collector Jim Overton talked about his very high employee turnover rate and the need for higher pay to improve retention. He said he had requested an additional \$1M in his budget proposal to the mayor for additional salary that was not approved by the MBRC.

Motion (White): allocate \$1M from General Fund/GSD Operating Reserves to the Tax Collector's budget to increase starting pay from \$17 to \$18.65/hour with a similar percentage for other employees – **approved unanimously**.

Jacksonville Zoo enhancement: the Zoo Board requested an additional \$1.2M in operating funds for salaries and animal care. Mr. Weinstein said the City has contributed very substantially to the zoo over the years for both capital and operating expenses. The City's contribution for operating expenses has remained constant over the years, which means that it has shrunk as a percentage of the zoo's operating budget.

Motion (Carrico): allocate \$667,614 from Special Council Contingency to Jacksonville Zoo and Gardens to increase operating support – **approved unanimously**.

Feeding Northeast Florida

Motion (Carrico): utilize \$500,000 from General Fund/GSD Operating Reserve for Feeding Northeast Florida – **approved unanimously**.

Motion: utilize \$300,000 from General Fund/GSD Operating Reserve for the Sulzbacher Center for the Homeless – **approved unanimously**.

Motion: utilize \$300,000 from General Fund/GSD Operating Reserve for White Harvest Farm and place it in designated contingency fund for future appropriation.

After discussion the motion was withdrawn and the Council Auditor and OGC were directed to file separate legislation to appropriate \$300,000 from General Fund/GSD Operating Reserve for White Harvest Farm.

Vestcor Family Foundation Mixontown School

Steve Diebenow explained the problem the school is facing in building a new gymnasium on its campus where buried incinerator ash and the foundation of a previous building were identified. The request is for \$1.4M from the City to assist in funding an \$11M overall project. CM Johnson said this site is an EPA Superfund site and the costs should be paid from that source. Mr. Diebenow said the City was found liable for the ash contamination and has paid the vast majority of the ash cleanup costs itself over the last

decade under the terms of a settlement agreement. Ms. Taylor and Ms. Staffopoulos said they had just received the draft term sheet and have not had the opportunity to read and digest its contents and how it relates to existing contracts for the site. CM Peluso asked if the half-cent sales tax for school construction, which also funds charter schools, could be used as a funding source for this project. CM Taylor said she could contact the school district and ask about whether that might be a funding source. CM Peluso suggested taking action to allocate the funds today contingent on what is later determined about the potential availability of school district or state funding. In response to a question from President Salem, Ms. Taylor said the City does have an ash remediation account but the funding is planned to be used for remediation at the Lonnie Miller Park site

Motion (Carrico): utilize \$1.4M from General Fund/GSD Operating Reserve for this project – **approved unanimously**.

CM Peluso said Groundworks Jax is requesting \$2.5M this year and next year to supplement the Emerald Trail construction budget for the Hogan Street Connector portion, replacing funding that was reallocated to another related project earlier. Steve Long said construction is underway now on the connection of the Emerald Trail to Riverfront Park at Water Street. The remainder of the Hogan Street Connector will apparently come in over budget based on the bids recently received.

Motion (Arias): authorize \$2.5M in the CIP, funded by borrowing, in FY23-24 and FY24-25 for the Emerald Trail Hogan Street Connector project – **approved unanimously**.

Motion: add \$67,226 of capital carryover to Schedule AF for the City Council computer refresh project and authorize the funds to carry-over to a future fiscal year – **approved unanimously**.

Chairman Howland reviewed the work of the committee over the past 3 weeks to review and approve \$7.9B in total budgets, including the City and the independent authorities, without an increase in the millage rate. Important public priorities are being addressed with substantially increased investments in a number of areas. He congratulated the committee members, the Council Auditor's Office, Office of General Counsel and the mayor's administration for all their hard work and cooperation. CM's Carrico, Pittman and White echoed the thanks for everyone's hard work throughout the process.

Meeting adjourned: 3:41 p.m.

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Posted 9.8.23 1:30 p.m.